

Message Text

CONFIDENTIAL

PAGE 01 BELGRA 01554 01 OF 02 101543Z

41

ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
----- 072721

R 101430Z MAR 76
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC 5861
INFO AMEMBASSY BONN
AMEMBASSY LONDON
AMEMBASSY LUXEMBOURG
AMEMBASSY CANBERRA
AMEMBASSY OSLO
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY ROME
AMEMBASSY TOKYO
USMISSION GENEVA
USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 1 OF 2 BELGRADE 1554

EXDIS

PASS LABOR FOR SECRETARY USERY AND DEPUTY UNDER
SECRETARY SEGAL
PASS COMMERCE FOR UNDERSECRETARY

E.O. 11652: GDS
TAGS: ILO PORG
SUBJ: CONSULTATIONS OF PRESIDENTIAL ENVOY ON ILO AFFAIRS
WITH CANADIAN CABINET OFFICERS

1. MEETINGS MAR 3 INCLUDED WORKING LUNCHEON WITH
LABOR SECRETARY MUNRO AND SENIOR ADVISERS DE MERLIS,
AND ARCHAMBAULT, FOLLOWED BY MEETING WITH EXTERNAL
AFFAIRS SECRETARY MACEACHEN AND HIS ILO DESK OFFICER.
THIRD SESSION WAS WITH DIRECTOR OF BUREAU OF UN
AFFAIRS HARDY AND HIS STAFF. ACCOMPANIED BY
AMBASSADOR ENDERS TO FIRST TWO MEETINGS.

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BELGRA 01554 01 OF 02 101543Z

2. MUNRO EXPRESSED GENERAL AGREEMENT WITH US

POSITION AS OUTLINED BY ME AND IN KISSINGER LETTER AND EXPRESSED DESIRE TO COOPERATE WITH US IN ILO. HE PROFESSED AMAZEMENT AT SUDDEN EMERGENCE OF NEW US POLICY AND HAD TROUBLE WITH US POSITION ON MAJOR ILO ELECTIONS THIS YEAR. FOR INSTANCE, HE WONDERED WITH APPARENT SINCERITY WHETHER US POSITION MEANT THAT EASTERN EUROPEANS SHOULD NO LONGER PARTICIPATE IN ILO AND ASKED WHETHER WE EXPECT EE COUNTRIES TO BECOME TRIPARTITE AND WHETHER US OPPOSED ELECTION OF COMMUNIST COUNTRIES TO ALL OFFICES IN ILO. MUNRO SEEMED TO ACCEPT MY EXPLANATIONS BUT ALSO SAID HE WAS NOT BRIEFED IN DEPTH AND HAD A GOOD DEAL OF HOMEWORK TO DO. HE ASKED US TO KEEP IN TOUCH WITH HIM AND WITH HIS STAFF.

3. MOST QUESTIONS DURING LUNCHEON WERE POSED BY GUY DE MERLIS, DEPUTY GOC MEMBER OF ILO GOVERNING BODY, WHOM I ALSO MET AT DINNER NIGHT OF MAR 3. DE MERLIS SEEMS TO HAVE CONSERVATIVE INSTINCTS AND IS CLOSE TO US ON MOST ISSUES IN ILO. ON STRUCTURE FOR INSTANCE, HE FELT THAT IN EVENT THAT JUNE CONFERENCE AGREED TO HOLD CONSTITUTIONAL CONVENTION, CHIEF STATES OF INDUSTRIAL IMPORTANCE "WOULD BE FORCED" TO USE VETO POWER IN ARTICLE 36. I AGREED AND SAID CHIEF STATES SHOULD MAKE THEIR OPPOSITION TO CONSTITUTIONAL CHANGE CLEAR AS SOON AS POSSIBLE. DE MERLIS ALSO ASKED HOW US WILL MONITOR SUCCESS OF ITS NEW POLICY. I REPLIED THAT ELECTIONS, STRUCTURE, DUE PROCESS AND DOUBLE STANDARD ISSUES WOULD GIVE INDICATION OF WHETHER DESIRED WORKING ALLIANCE WAS POSSIBLE.

4. IN LONG SESSION THAT INDICATED HE HAD GIVEN THOUGHT BEYOND HIS STAFF TALKING PAPER, MACEACHEN AGREED WITH US DESIRE TO ELIMINATE DOUBLE STANDARD AND TO LIMIT POLITICS IN ILO AND MENTIONED HIS CALL TO KISSINGER BEFORE US GAVE NOTICE. ON STRUCTURAL PROBLEMS, HE COULD NOT SEE LINK BETWEEN REGIONALISM AND TRIPARTITISM BUT IT WAS CLEAR THAT HE DID NOT THINK IT WORTHWHILE TO FIGHT WITH US. HOWEVER, LIKE MUNRO, MACEACHEN HAD GREATEST DIFFICULTY WITH OUR POSITION ON ELECTIONS. HE THOUGHT IT WAS TACTICALLY WRONG TO OPPOSE EES
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 BELGRA 01554 01 OF 02 101543Z

BECAUSE SOVIETS "HAVE RIGHT" TO HOLD OFFICE AND BECAUSE THE MOST SIGNIFICANT SPLIT IN ILO IS NOT IDEOLOGICAL DIFFERENCE BETWEEN EAST AND WEST BUT THE NORTH-SOUTH DIFFERENCES. HE ARGUED OUR PREFERENCE FOR TRI-PARTITISM OVER UNIVERSALITY WHERE THE TWO PRINCIPLES CLASHED COULD UNCERCUT US DEFENSE IN OTHER PARTS OF UN FOR COUNTRIES LIKE ISRAEL BECAUSE US ARGUMENTS IN THESE FORA WERE BASED ON PRINCIPLE

OF UNIVERSALITY. AMBASSADOR ENDERS AND I POINTED OUT
THERE WAS QUITE A DIFFERENCE BETWEEN EJECTING A
STATE AND OPPOSING ITS REPRESENTATIVE FOR
TOP LEADERSHIP POSITIONS. THUS WE ARGUED THAT
UNIVERSALITY OF MEMBERSHIP DOES NOT REQUIRE OUR
ACQUIESCENCE IN EAST EUROPEAN ACCESS TO
TOP POSITIONS GIVEN THEIR FUNDAMENTAL OPPOSITION TO
TRI-PARTITISM. AT END OF DISCUSSION OF ELECTIONS,
MACEACHEN SAID CANADA WAS OPPOSED TO ELECTION OF
EASTERN EUROPEANS BUT NOT LIKE US "UNALTERABLY OPPOSED";
ON OTHER HAND HE SAID CANADA OF COURSE WOULD NOT
ACTIVELY SEEK SUPPORT FOR EASTERN EUROPEAN CANDIDATES.

5. SESSION WITH HARDY AND HIS STAFF USEFUL BECAUSE IF
LEFT TO THEMSELVES, WORKING LEVEL OF CANADIAN FOREIGN
OFFICE (PARTICULARLY UN TYPES) NOT LIKELY TO APPRECIATE
US POSTURE IN ILO. FOR INSTANCE, HARDY (WHO DID MOST

CONFIDENTIAL

NNN

CONFIDENTIAL

PAGE 01 BELGRA 01554 02 OF 02 101520Z

41

ACTION SS-25

INFO OCT-01 ISO-00 SSO-00 /026 W
----- 072399

R 101430Z MAR 76
FM AMEMBASSY BELGRADE
TO SECSTATE WASHDC 5862
INFO AMEMBASSY BONN
AMEMBASSY LONDON
AMEMBASSY LUXEMBOURG
AMEMBASSY CANBERRA
AMEMBASSY OSLO
AMEMBASSY OTTAWA
AMEMBASSY PARIS
AMEMBASSY ROME
AMEMBASSY TOKYO
USMISSION GENEVA
USMISSION USUN NEW YORK

C O N F I D E N T I A L SECTION 2 OF 2 BELGRADE 1554

EXDIS

PASS LABOR FOR SECRETARY USERY AND DEPUTY UNDER
SECRETARY SEGAL
PASS COMMERCE FOR UNDERSECRETARY

OF TALKING) WAS CONCERNED THAT US WITHDRAWAL FROM
ILO AND OTHER UN FORA WOULD UNDERCUT CREDITABILITY OF
US IN MORE IMPORTANT PLACES LIKE UN SECURITY COUNCIL.
HARDY WAS DECIDEDLY UNCOMFORTABLE WITH THE CONCEPT
OF A WORKING ALLIANCE OF THE DEMOCRATIC COUNTRIES
IN THE ILO BASED ON DISTINCTIONS BETWEEN THOSE
NATIONS AND COMMUNIST DICTATORSHIPS RESOLUTELY
OPPOSING FREE TRADE UNIONISM. AT ONE POINT HE
TAFUOUSLY SUGGESTED THE DIFFERENCES BETWEEN THE
DEMOCRATIC COUNTRIES AND COMMUNIST COUNTRIES WERE
OF THE SAME ORDER AS DIFFERENCES BETWEEN PROTESTANTS,
CATHOLICS AND BUDDHISTS. I ASKED WHETHER THAT VIEW
CARRIED OVER TO HIS PERCEPTION OF NATO AND HE BACK-
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BELGRA 01554 02 OF 02 101520Z

TRACKED. HARDY ALSO EMPHASIZED THAT EIGHTEEN
MONTH PERIOD BEFORE US NOTICE OF WITHDRAWAL WOULD
BECOME EFFECTIVE NOT SUFFICIENTLY LONG ENOUGH TO ALLOW
FUNDAMENTAL CHANGES US DESIRES AND PROBED TO SEE
WHAT WE WOULD ACCEPT IN ORDER TO STAY IN. OTHER
REMARKS SUGGEST THAT CANADIANS WILL WANT FURTHER
CONSULTATION ON STRUCTURE ISSUES; AT LEAST AT THIS
POINT, FOREIGN OFFICE TWITCHES VISCERALLY AT THOUGHT
OF CHIEF STATES USING VETO POWER AGAINST AMENDMENTS
OR PROPOSALS BY CONSTITUTIONAL CONVENTION. HEAD
OF ECOSOC DESK SUGGESTED LACK OF CONSULTATION LEFT US
MORE ISOLATED IN MANY UN FORA THAN IS NECESSARY, WHICH
I ADMITTED WAS VALID POINT. CONCERN WAS ALSO VOICED
THAT IDEOLOGICAL DISPUTE WITH SOVIETS WOULD CAUSE
DIVISIONS IN ILO THAT COULD LEAD TO SERIES OF WITHDRAWALS
BY MANY COUNTRIES.

6. AT THIS POINT IT SEEMS THAT COOPERATION WE ARE
LIKELY TO GET FROM THE CANADIANS WILL BE BASED MORE
ON BILATERAL CONSIDERATIONS AND CONCERN FOR UN PRECEDENT
THAN ON INTELLECCTUAL AGREEMENT WITH BASIC
PREMISES OF US ILO POLICY. THEY ARE DISTURBED AT WHAT
THEY PERCEIVE TO BE THE IMPLICATIONS OF US WITHDRAWAL FOR
OTHER UN BODIES, AND THUS, EVEN ON THE ELECTIONS
ISSUE, WHICH TROUBLED BOTH MACEACHEN AND MUNRO, MY
GUESS IS THAT CANADA WILL BE ON OUR SIDE OF THE FENCE.
IT SEEMS TO ME FOREIGN OFFICE PEOPLE HAVE NAIVE
PERCEPTION OF THE WORLD IN WHICH WE LIVE AND ARE
DISTINCTLY UNCOMFORTABLE WITH WHAT APPEAR TO
THEM TO BE CHANGES IN US APPROACH TO MULTILATERAL
INSTITUTIONS REFLECTED BY AMBASSADOR MOYNIHAN'S

ARTICULATION OF ADMINISTRATION POSITIONS
AND ILO POLICY. IT IS CLEAR THAT WE WILL HAVE TO KEEP
WORKING ON THEM TO MAKE SURE THEY UNDERSTAND WHERE
WE ARE ON EACH AND EVERY ISSUE. SILBERMAN

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: LABOR RELATIONS, POLICIES, MEETING REPORTS
Control Number: n/a
Copy: SINGLE
Draft Date: 10 MAR 1976
Decaption Date: 28 MAY 2004
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: BoyleJA
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1976BELGRA01554
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D760090-1022
From: BELGRADE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1976/newtext/t19760377/aaaacpxo.tel
Line Count: 227
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION SS
Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: EXDIS
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: BoyleJA
Review Comment: n/a
Review Content Flags:
Review Date: 12 APR 2004
Review Event:
Review Exemptions: n/a
Review History: RELEASED <12 APR 2004 by CunninFX>; APPROVED <02 AUG 2004 by BoyleJA>
Review Markings:

Margaret P. Grafeld
Declassified/Released
US Department of State
EO Systematic Review
04 MAY 2006

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CONSULTATIONS OF PRESIDENTIAL ENVOY ON ILO AFFAIRS WITH CANADIAN CABINET OFFICERS
TAGS: PORG, YO, ILO, (MUNRO), (DE MERLIS), (ARCHAMBAULT)
To: STATE
Type: TE
Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006